# The Revival of the Just City

A planning & design methodology that allows steering complex urban development and contributes to the revival of the Just City that Amsterdam once was

Amber Luesink (4563050) P5 Presentation January 20, 2023

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MSc Architecture, Urbanism & Building Sciences Master track: Urbanism Delft University of Technology



# In this presentation

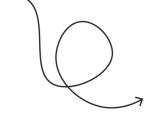
- 1. Introduction to the research field
- 2. Problem statement & Project aim
- 3. Methodology for a Just City
- 4. Showing the 5-Step Methodology
- 5. Applying the 5-Step Methodology in practice
- 6. Reflection

Figure 2: "Keizersstraat 21 - 23 (ged.). Op nummer 21 protesten tegen de sloop van de Nieuwmarktbuurt" (Stadsarchief Amsterdam/ANEFO, 1971)





Figure 3: Change of the Javastreet between 2013 and 2021 (Google Maps, 2013 & 2021)



- Streetscape in Amsterdam changed
  - For the better?

NL V

Amsterdam: theme park for higher-educated people

21 februari 2017 19:41 Laatste update: 22 februari 2017 11:19

Figure 4: "Amsterdam theme park for higher-educated people" (nu.nl, 2017)

Inequality in Amsterdam is growing: "We have to talk with the people"

AMSTERDAM

28 september 2021, 13.42 uur · Aangepast 28 september 2021, 14.00 uur · Door Robin Antonisse

Figure 5: "Inequality is growing in Amsterdam: "We have to talk to the people" (Antonisse, 2021)



#### Housing prices per m² in €

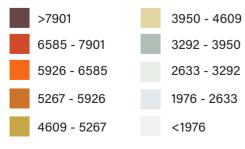


Figure 6: Average housing prices per m<sup>2</sup> in 2019 (Gemeente Amsterdam, 2022)

Inequality in the city of Amsterdam is growing

Access to housing & functions is threatened



Amsterdam as Just City in the 1970s

Figure 7: "Demonstratie tegen de woningnood" (Stadsarchief Amsterdam/ANEFO, 1970)

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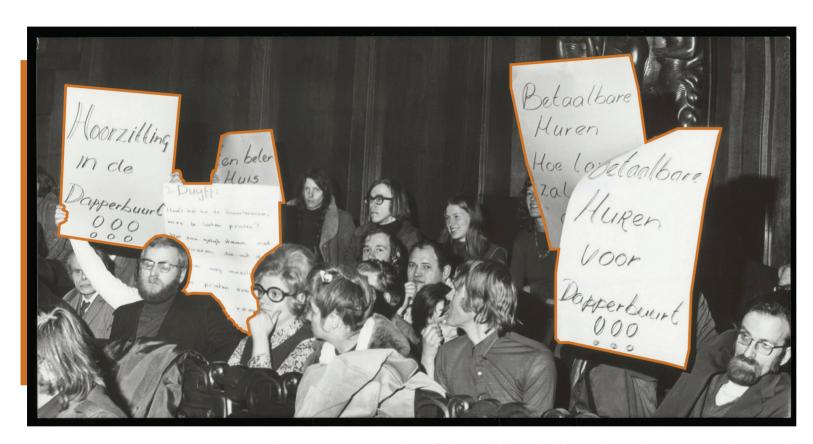


Figure 8: Protests Dapperbuurt ("In het stadhuis, Oudezijds Voorburgwal 195, protesteren bewoners uit de Dapperbuurt op de publieke tribune van de raadszaal", Stadsarchief Amsterdam/ANEFO, 1972)

#### Amsterdam as Just City in the 1970s

- People gathering together to let their voice be heard
- Housing market under strict state control
- Access to housing and functions protected
- Democratic decision-making

1970s 6





"a city that has made the right trade-offs between equity, diversity and democracy" - Fainstein (2011)

"A Just City, in my opinion, is a city where exploitation and alienation are absent" - Uitermark (2009)

Figure 9: "Keizersstraat 21 - 23 (ged.). Op nummer 21 protesten tegen de sloop van de Nieuwmarktbuurt" (Stadsarchief Amsterdam/ANEFO, 1971)

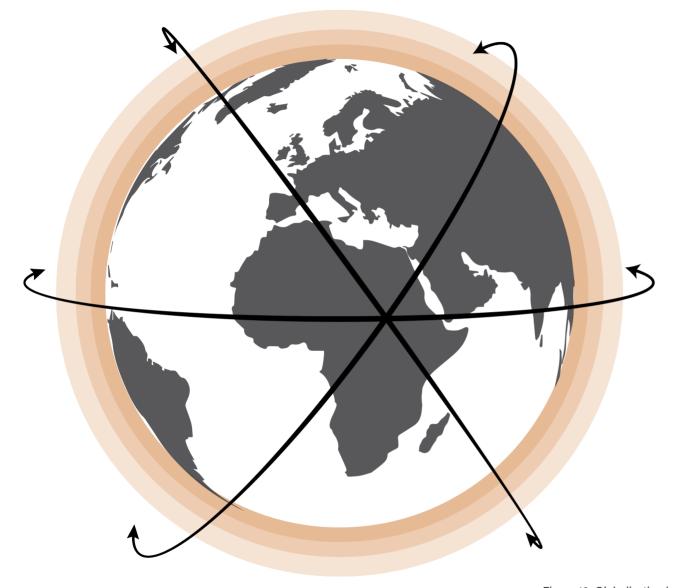


Figure 10: Globalization in the 1980s

#### 1980s

- The world is globalizing
- Knowledge economy
- Amsterdam wanted to become compatible with other cities

World is globalizing

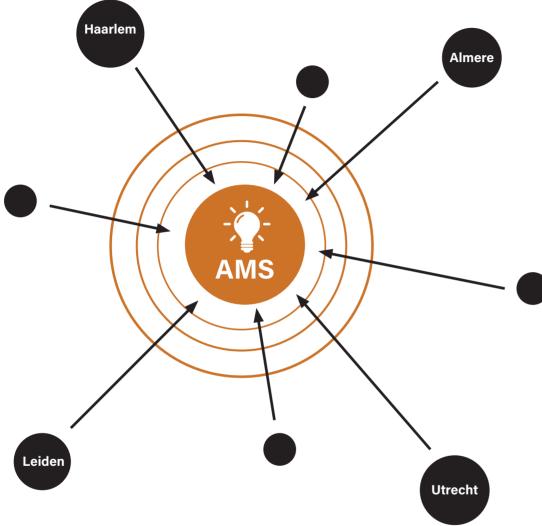


Figure 11: Planning paradigm of the 1980s in which Amsterdam aimed to attract knowledge workers

#### Neoliberal planning paradigm

- Attracting knowledge workers to the city of Amsterdam
- "Trickle-down" effect

Neoliberal planning paradigm

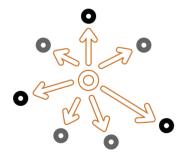
1980s



## Privatization



Deregulation



Decentralization

#### Neoliberal planning paradigm

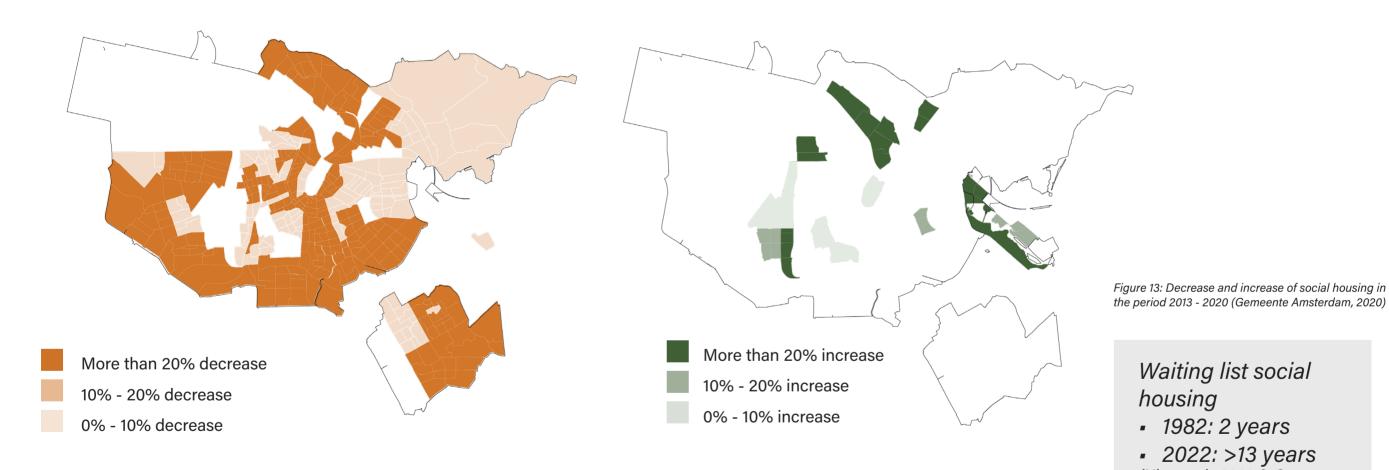
- New strategy
- Leave urban development to private parties

Figure 12: Strategy for neoliberal planning paradigm

Neoliberal planning paradigm

1980s

#### Effects of the neoliberal paradigm change



Decrease and increase of social housing between 2013 and 2020

#### Waiting list social housing

- 1982: 2 years
- 2022: >13 years
   (Uitermark, 2009 & Gemeente Amsterdam, 2023)

Now

#### Effects of the neoliberal paradigm change

## Introduction to the research field

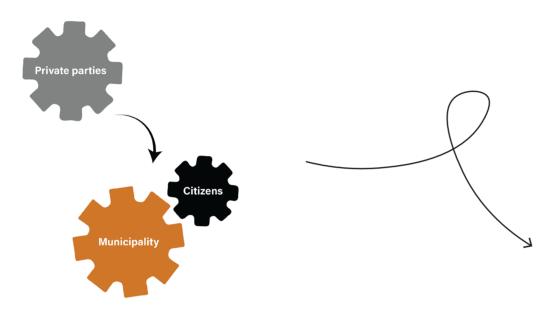
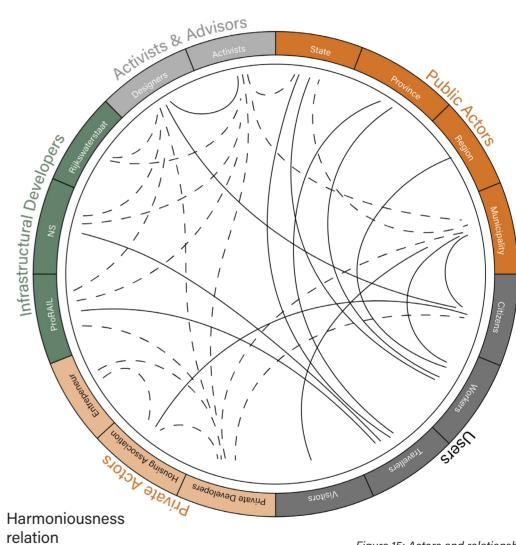


Figure 14: Introduction private parties in the urban development process

#### Complex development process

- Introduction of private parties in the development process
- Increased interests and complexity



Colliding relation

Figure 15: Actors and relationships in the urban development process

## Problem statement

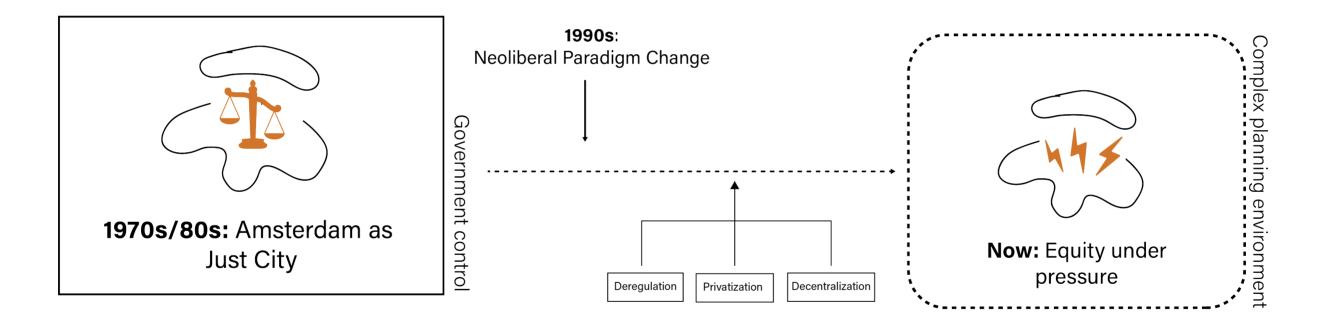


Figure 16: Problem statement

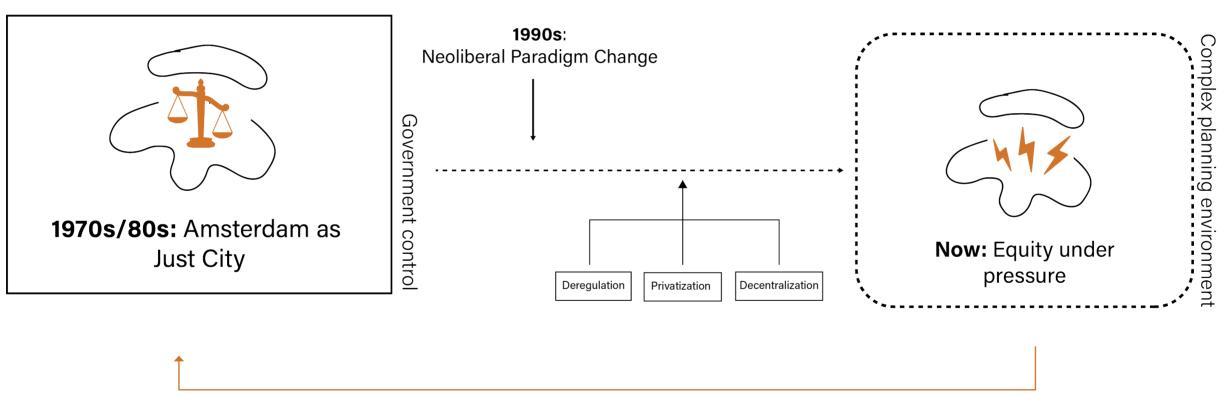


Figure 17: Problem statement

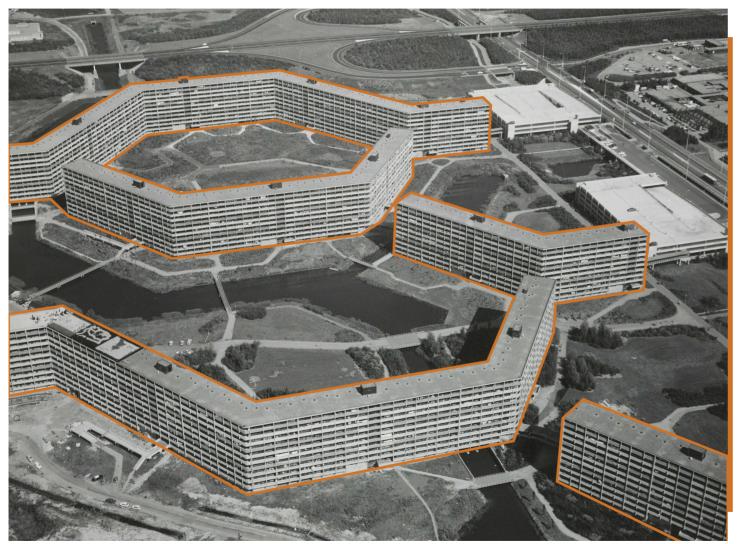
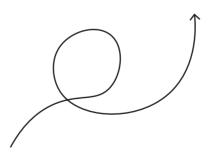


Figure 18: Impression of building style during the 1970s in Amsterdam ("Luchtfoto Bijlmer-Centrum", Stadsarchief Amsterdam, 1973)

Going back to the 70s not the solution

- Changed contemporary demands for urban planning
- Demands will always keep evolving



#### Designing a methodology

"A methodology is a set of rules, methods, procedures, and principles which provide a researcher the tools to deal with a particular question"

Jonker & Pennink (2010)

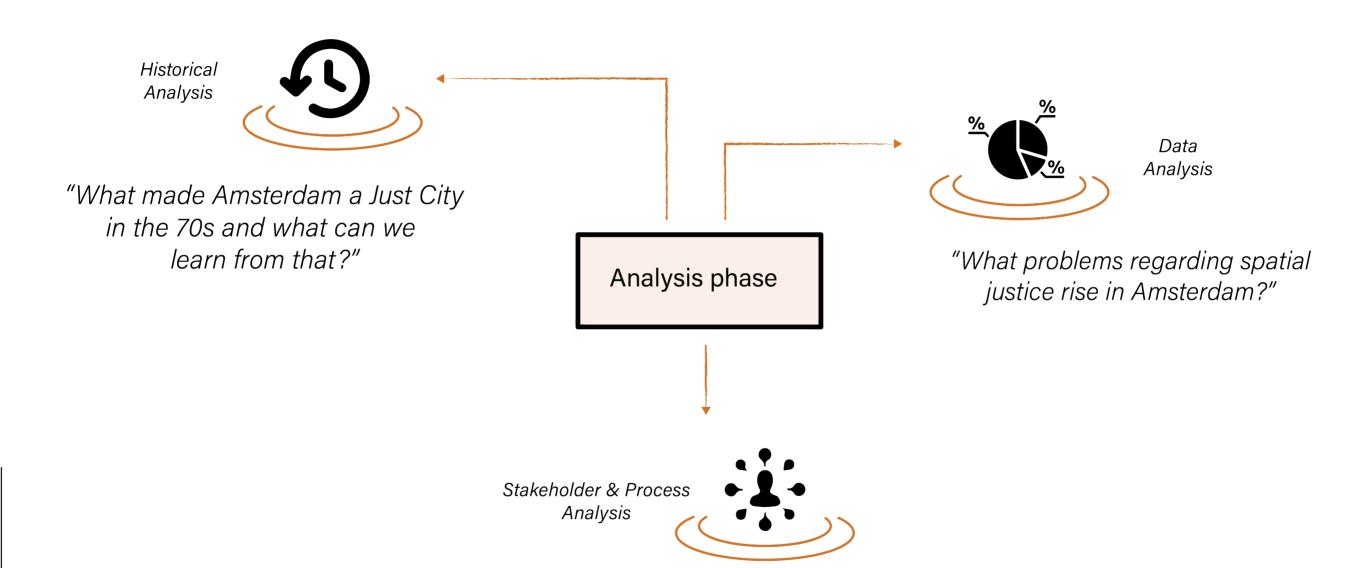
#### Methodology allows for:

- A systemetic approach
- Grasping the complexity of contemporary urban planning
- Incorporating future changing demands

Research question

What are the key elements of a **methodology** that allows spatial planners and designers to grasp the concept of a **Just City** and to develop concrete **planning and design strategies** that contribute to the revival of the Just City **Amsterdam**?

What are the key elements of a methodology that allows spatial planners and designers to grasp the concept of a Just City and to develop concrete planning and design strategies that contribute to the revival of the Just City Amsterdam?



"How is the development process organized?"

## Analyses







#### **Historical Analyses**



In the time that Amsterdam was a Just City, the citizens gathered together and created a strong voice. In order to revive the Just City, it is therefore important to establish social cohesion such that citizens can again become an active voice in the decision-making process.



The focus of Amsterdam has long been on attracting higher-income groups to the city. In order to restore spatial justice, it is important to attract all income groups again and create conditions that are available and affordable for all.



During the 70s, the municipality of Amsterdam took a steering role in urban development and had strong power over the housing market. Furthermore, citizens had strong power over the government. This shows the importance of power of public actors, but also of bringing back democratic decision-making by citizens.



The paradigm change of the 1990s has resulted in economic progress, but not for every population group. To create urban justice, it is important that all economies grow in the city and not only those of the higher-income groups.

#### Data Analyses



Housing prices and the change of functions makes that the city of Amsterdam is polarizing. Lower income groups are being pushed more and more to the periphery of the city. In order to create a Just City again, it is important to *create access to the city for all population groups on all scale levels.* 



Citizens in the periphery of Amsterdam lack access to functions since they are seperated from the functional core. It is therefore important to create access to the functional core and create multiple cores.



In certain areas there is less government trust and the citizens needs are not translated into action by the government. It is therefore important that *public actors* stand for citizens needs, there is democratic decision-making and the user is placed centrally in the development process.



Inequality is spatially being inforced by having spatial barriers between the wealthy core and the injust periphery. In order to create more inclusivity and spatial justice, it is important to *limit infrastructural barriers and create spatial connections between the core and periphery.* 



The public space is increasingly being programmed by commercial functions. In order to create new flexibility in urban space and allow citizens to give meaning to public space, it is important to develop *unprogrammed places again, which can be formed by citizens and other users*.



The focus of urban development has been mainly on attracting a higher-educated population group. In order to revive the Just City, it is needed that *mixed-use development is being done and there is a focus on all population groups.* 

#### Stakeholder & Process Analyses



The Dutch urban development system lacks democratic power. Citizens barely have power in the system while they have big interests. Also the power of public parties are often limited.



The obligated Structural Visions are often being made on a city scale and therefore not context specific. The Zoning Plans are made on a smaller scale but derive from the bigger Structural Vision. Because the Structural Vision is not context-specific and made on a big scale, it is hard to include local citizens wishes and therefore the system is lacking local democratic power.



The decision-making process is complex. There are many stakeholders involved who's interests often collide. In order to create a Just City, a simplified system with bigger public powers is needed.



The Zuidas development has shown that public-private partnerships are vulnerable for economic fluctuations. In order to create security and a Just City, it's important to create fixed contracts with private parties and that public actors don't carry too much risk.



Many decisions stay behind closed doors, which doesn't give population groups the chance to protest. *In order to create a Just City, more transparancy is needed in the development process.* 



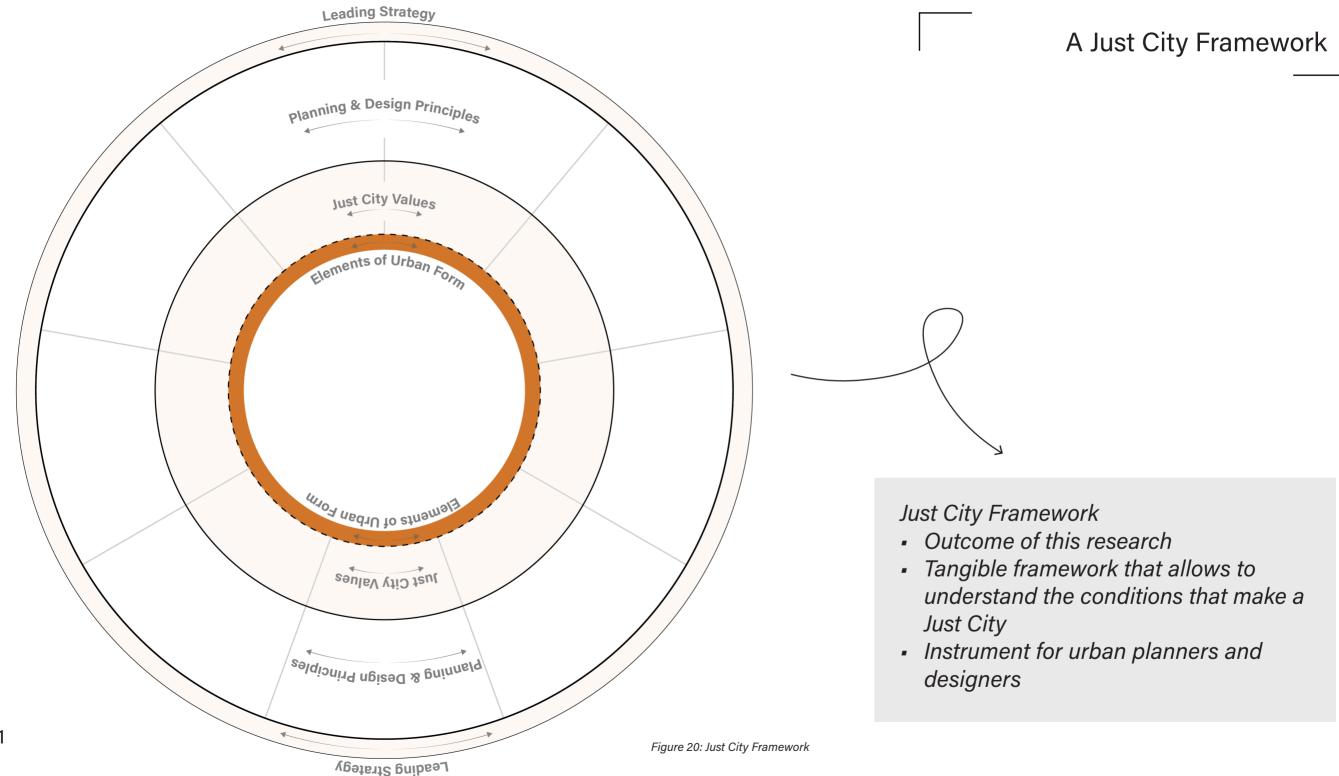
In the Zuidas development, private actors pulled back and this has lead to a negative redistribution. A lot of government investments have gone into the process but this didn't return to all city dwellers. In a Just City, it is needed that everyone can benefit from public investments.



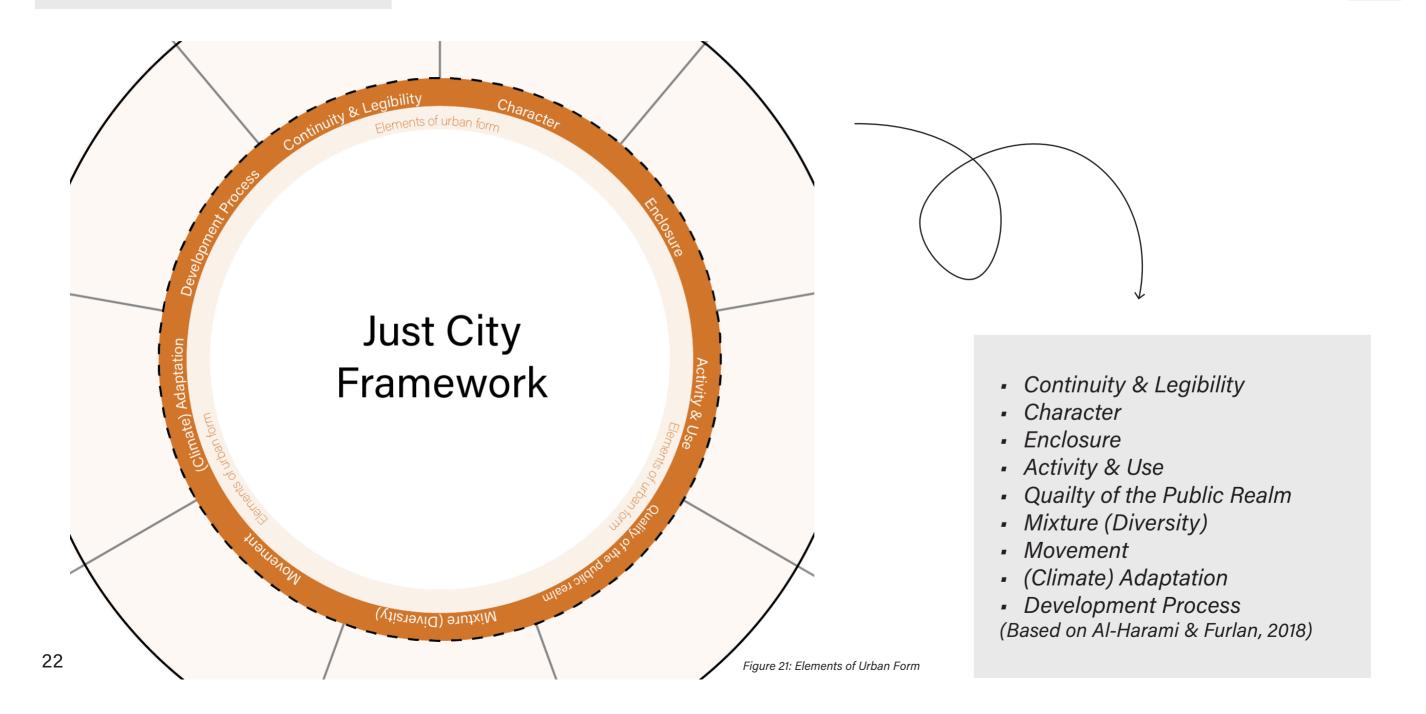
The Zuidas shows that neoliberal planning leads to project-based developments and a lack of 'soft' planning. In order to restore spatial justice, it is needed that development happens planning-based again and that there is attention for soft planning and temporary development.



The stakeholder analyses shows that those without a voice weren't always protected during the development process. An example of this is the protection of nature. For the development of a Just City, it is important that those without a voice are being protected.



#### Circle 1: Elements of Urban Form



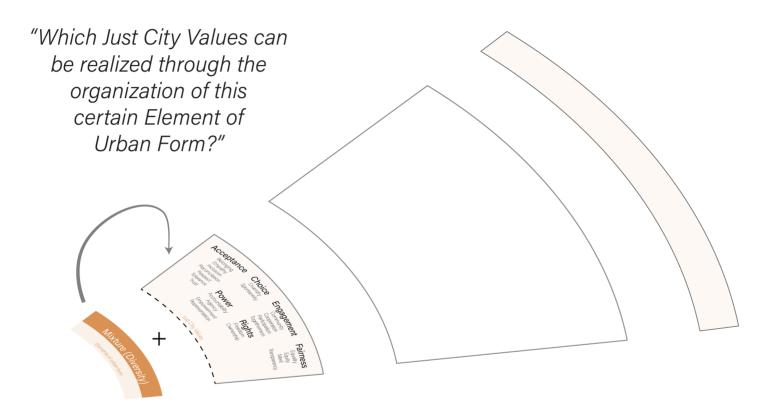
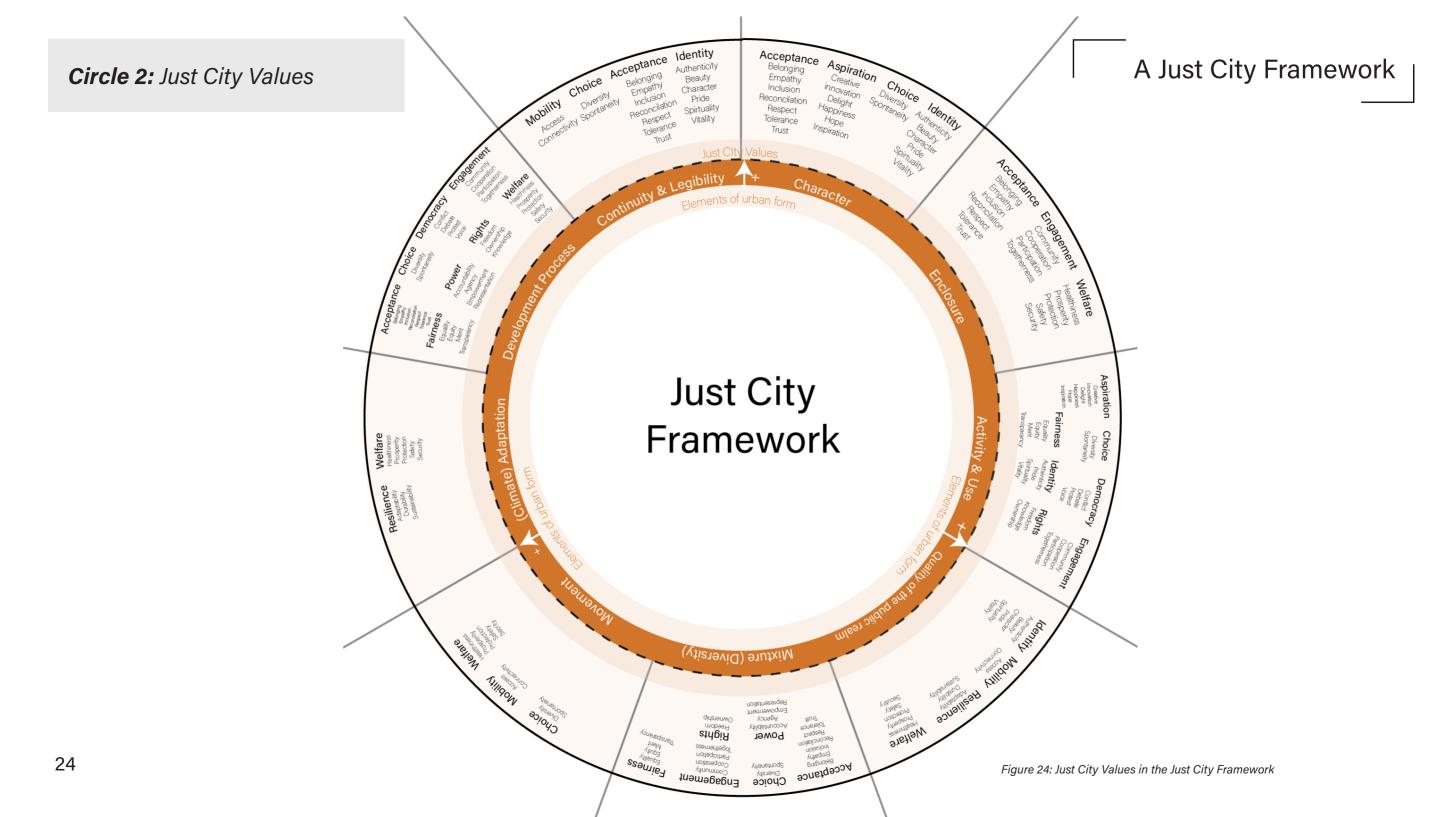




Figure 22: Illustration of Just City Values in the Just City Framework

Figure 23: Just City Values (Griffin, 2018)

Value "Acceptance" can be realized through Element of Urban Form "Mixture (Diversity)"



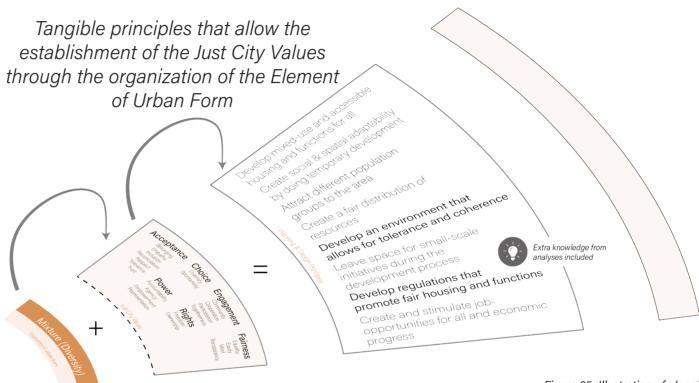


Figure 25: Illustration of planning & design principles in the Just City Framework

Develop an environment that allows for tolerance and coherence = Mixture (Diversity) + Acceptance



Develop regulations that promote fair housing and functions

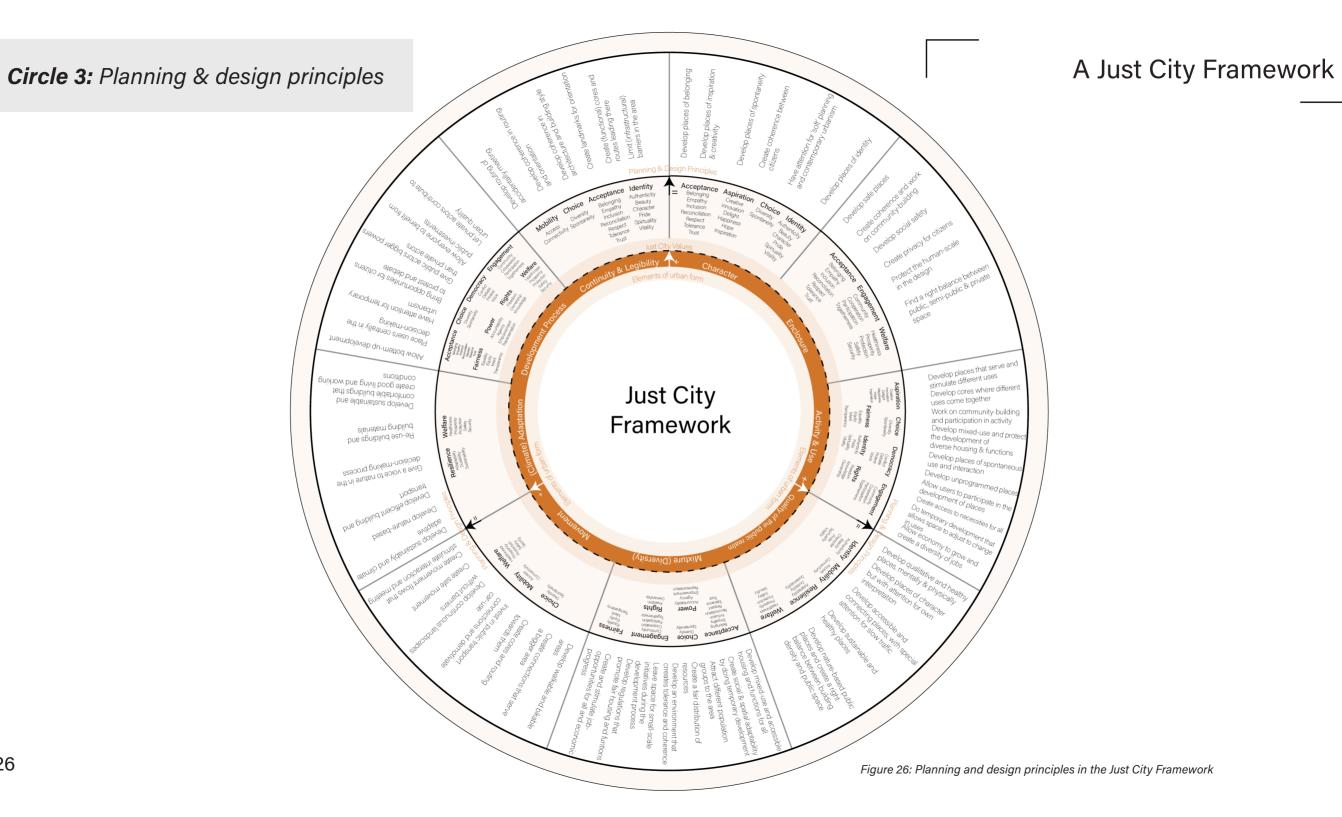
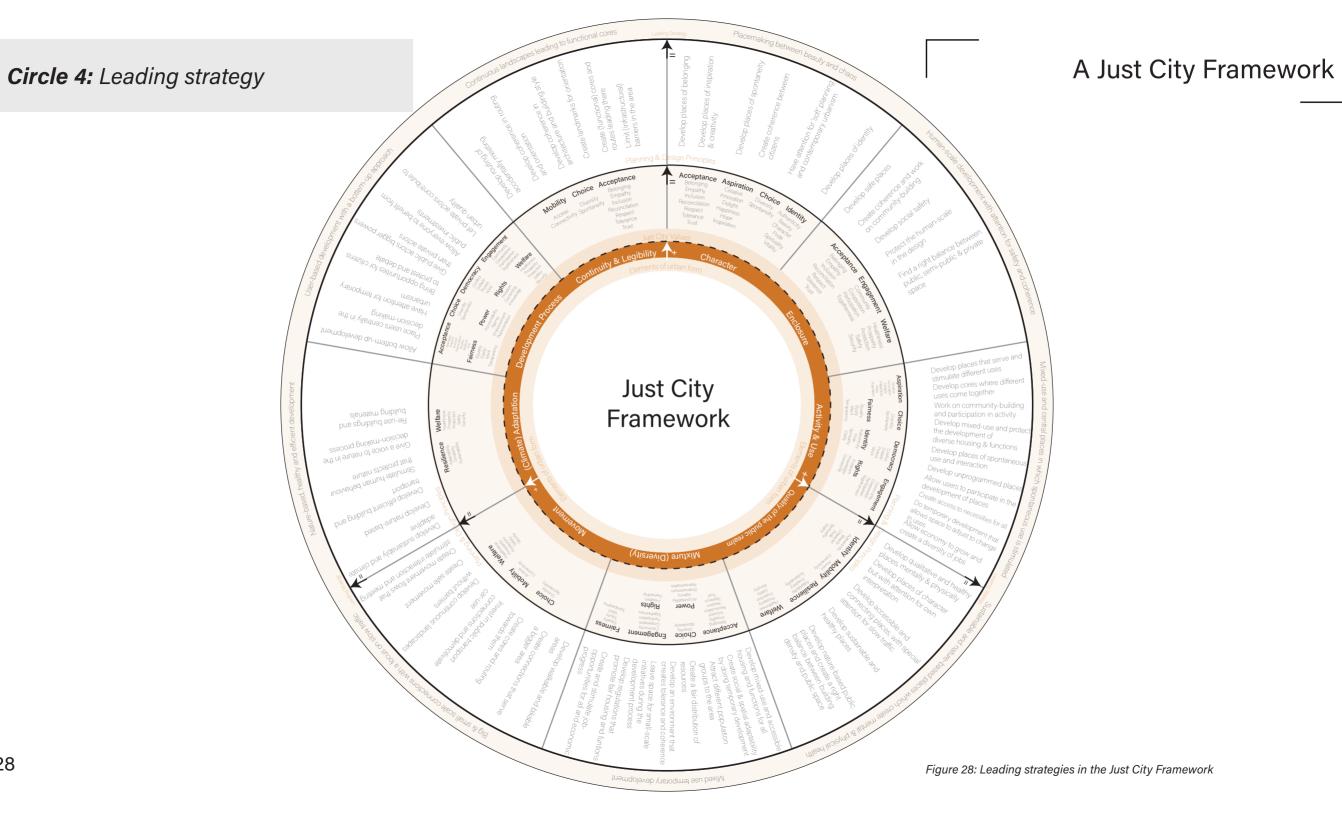
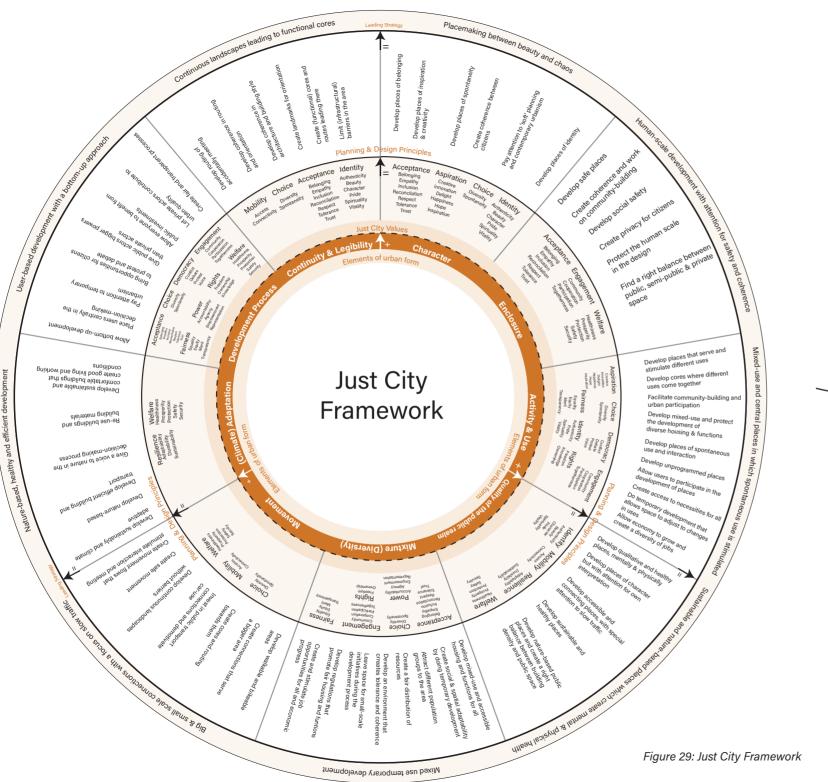


Figure 27: Illustration of leading strategy in the Just City Framework





## A Just City Framework



#### Just City Framework

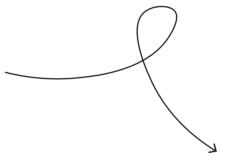
- Grasping the demands for the contemporary Just City
- Starting point for urban design
- Adjustable to context-specific conditions
- Assessment model

Continuity & Legibility		Develop routing of accidentally meeting	
	Acceptance		
Activity & Use			
Quality of the Public			

Mixture (Diversity)	Acceptance Choice Engagement Fairness Power Rights	Develop mixed-use and diverse housing and functions	
		Create access to good housing for everyone	
		Create social & spatial adaptability by doing temporary development	
		Attract different population groups to the area	
		Create a fair distribution of resources	
		Develop an environment that creates tolerance and coherence	
		Leave space for small-scale initiatives during the development process	
		Develop regulations that promote fair housing and functions	
		Create and stimulate job opportunities for all and economic progress	

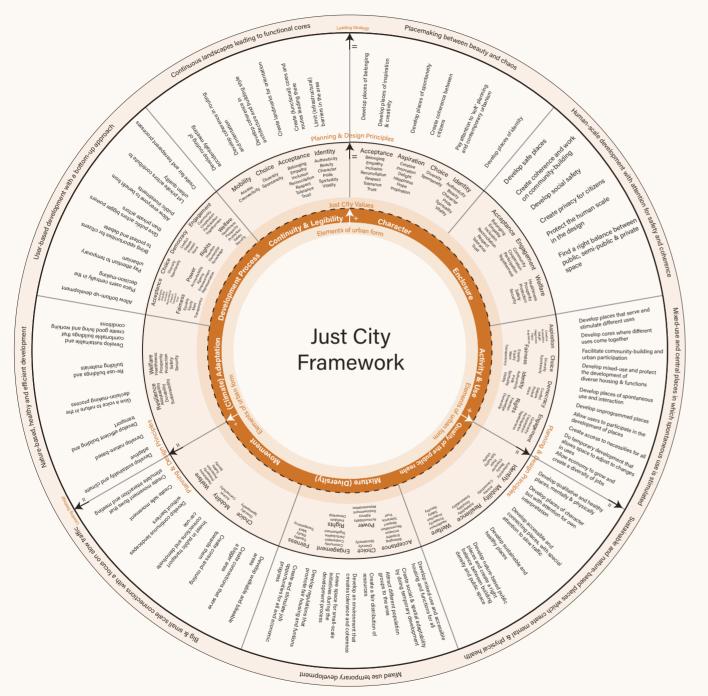
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Movement			
(Climate) Adaptation			
Development Process			
		Create transparent and fair processes	

## A Just City Framework



### Just City Framework

- Grasping the demands for the contemporary Just City
- Starting point for urban design
- Adjustable to context-specific conditions
- Assessment model



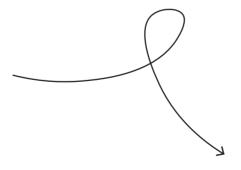
What are the key elements of a methodology that allows spatial planners and designers to grasp the concept of a Just City and to develop concrete planning and design strategies that contribute to the revival of the Just City Amsterdam?



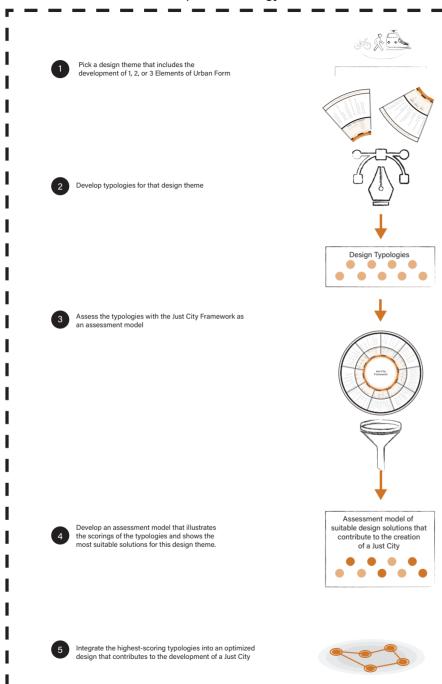
What are the key elements of a methodology that allows spatial planners and designers to grasp the concept of a Just City and to develop concrete planning and design strategies that contribute to the revival of the Just City Amsterdam?

#### 5-Step Methodology

- Pick a design theme that includes 1, 2 or 3 Elements of Urban Form
- 2 Develop typologies for that design theme
- Assess the typologies, using the Just City Framework as assessment model
- Develop an assessment model that illustrates the scorings of the typologies and shows how the typologies contribute or not to the creation of a Just City
- Integrate the most suitable typologies into an optimized design that contributes to the development of a Just City



- 5-Step Methodology
- Translating the principles from the Just City Framework into tangible designs
- Evaluating whether certain design choices contribute or not to the creation of a Just City environment



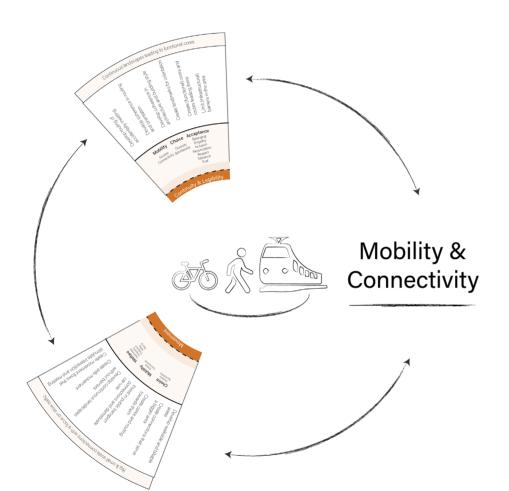
# Spatial design

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# 5-Step Methodology

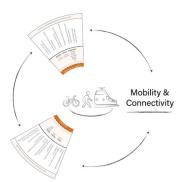
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Pick a design theme that includes 1, 2 or 3 Elements of Urban Form



Element of Urban Form (Circle 1)	Just City Values (Circle 2)	Planning & Design Priciples (Circle 3)	Leading Strategy (Circle 4)
Continuity & Choic Accept		Develop routing of accidentally meeting	
		Develop coherence in routing and orientation	
	,	Develop coherence in architecture and building style	Continuous landscapes
	Acceptance	Create landmarks for orientation	leading to functional cores
	Accoptance	Create (functional) cores and routes leading there	
		Limit (infrastructural) barriers in the area	
Movement M		Develop walkable and bikable areas	
	Choice Mobility Welfare	Create connections that serve a bigger area	
		Create cores and routing towards them	Big & small scale connec-
		Invest in pubilc transport connections and demotivate car-use	tions with a focus on slow
		Develop continuous landscapes without barriers	traffic
		Create safe movement	
		Create movement flows that stimulate interaction and meeting	

Figure 33: Design theme Mobility & Connectivity

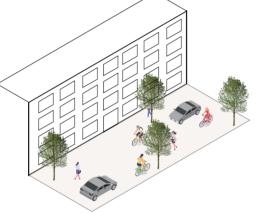


### Street typologies

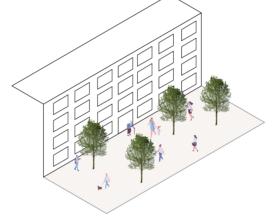
## 5-Step Methodology

Develop typologies for that design theme

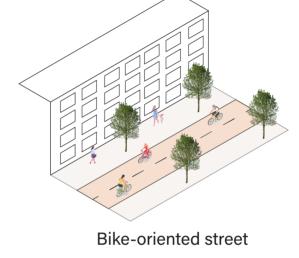


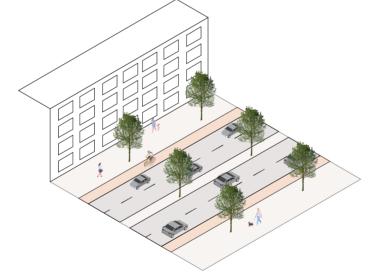


Shared street

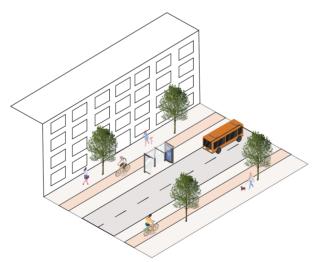


Pedestrian street

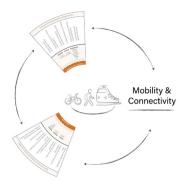




Car-oriented street



Public transport-oriented street

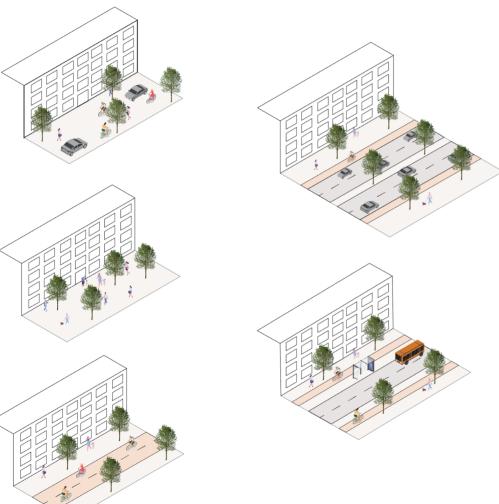


# Street typologies

# 5-Step Methodology

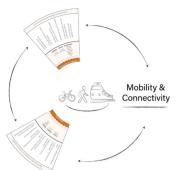
3.

Assess the typologies, using the Just City Framework



Element of Urban Form	Design Principle	Option 1:	Option 2:	Option 3:	Option 4:	Option
Element of Orban Form	Design Filliciple	Shared Street	Pedestrian Street	Bike-orien- ted street	Car-orien- ted Street	5: Public transport oriented streets
Continuity & Legibility	Develop routing of accidentally meeting	1	1	0	0	0
	Create (functional) cores and routes leading there	1	1	2	1	2
	Limit (infrastructural) barriers in the area	2	2	1	-2	-1
Character	Develop places of belonging	2	2	1	0	1
	Develop places of inspiration & creativity	2	2	1	0	1
	Develop places of spontaneity	2	2	1	0	1
	Create coherence between citizens	2	2	0	0	1
	Develop places of identity	2	2	1	0	1
	Develop safe places	0	2	1	-2	1
Enclosure	Create coherence and work on community-building	2	2	1	0	1
	Develop social safety	1	1	1	0	1
	Protect the human-scale in the design	2	2	1	-1	0
Activity & Use	Develop places that serve and stimulate different uses	2	2	1	-1	1
	Develop cores where different uses come together	1	1	2	1	2
	Facilitate community-building and participation in activity	2	2	0	0	1
	Develop places of spontaneous use and interaction	2	2	1	0	1
	Develop unprogrammed places	1	1	0	0	1
	Allow users to participate in the development of places	2	1	0	0	1
	Create access to necessities for all	1	1	2	1	2
Quality of the Public Realm	Develop qualitative and healthy places, mentally & physically	1	1	1	-1	1
	Develop places of character but with attention for own interpretation	2	1	0	0	1
	Develop accessible and connecting places, with special attention for slow traffic and public transport	1	2	2	1	2
Mixture (Diversity)	Develop an environment that creates tolerance and coherence	1	1	0	0	1
Movement	Develop walkable and bikable areas	1	2	2	-1	2
	Create connections that serve a bigger area	0	0	1	2	2
	Create cores and routing towards them	1	1	2	1	2
	Invest in pubilc transport connections and demotivate car-use	1	1	1	-2	2
	Develop continuous landscapes without barriers	2	2	1	-2	-1
	Create safe movement	0	2	1	1	1
	Create movement flows that stimulate interaction and meeting	2	2	1	0	1
(Climate) Adaptation	Develop sustainably and climate adaptive	1	1	2	-2	2
	Develop efficient building and transport	-2	-2	2	2	2
	Stimulate human behaviour that protects nature	1	1	1	-2	2
	Give a voice to nature in the decision-making process	1	1	1	-2	2
	Scoring	43	48	35	-6	40

Figure 35: Street typologies belonging to design theme Mobility & Connectivity



# Street typologies: Assessment Model

# 5-Step Methodology

4.

Develop an assessment model that shows how the typologies contribute or not to the creation of a Just City

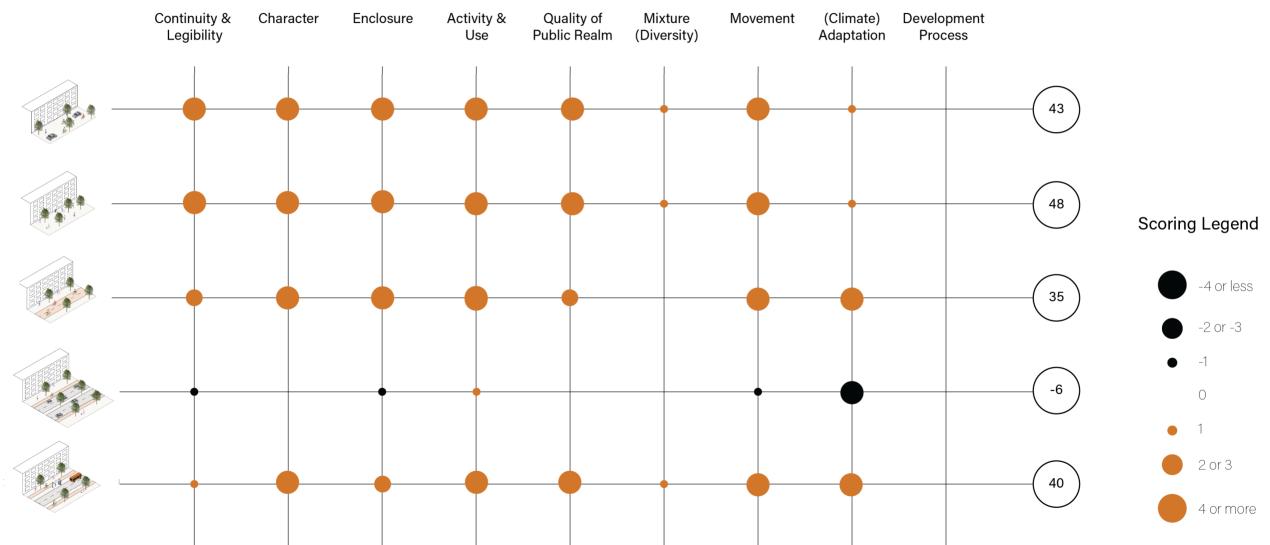
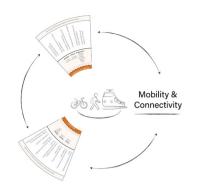
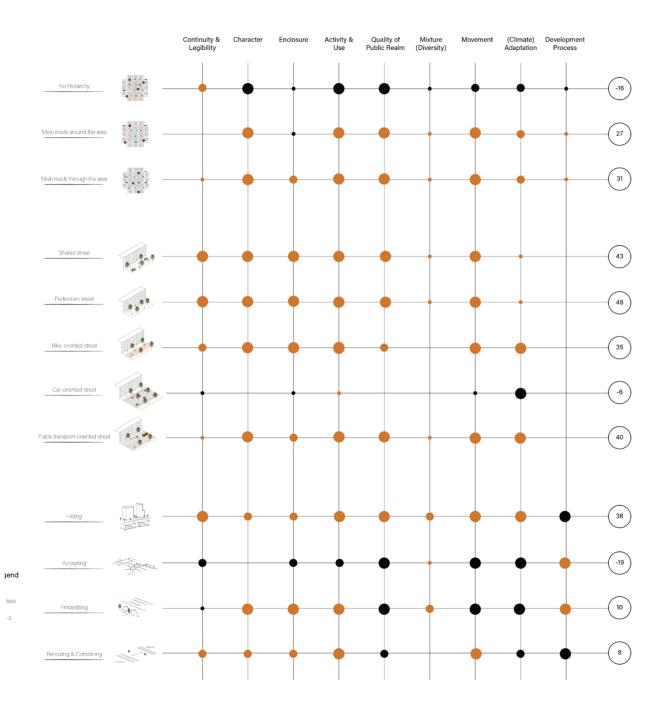


Figure 37: Assessment Model street typologies belonging to design theme Mobility & Connectivity



# Design Typologies Assessment Model Mobility & Connectivity

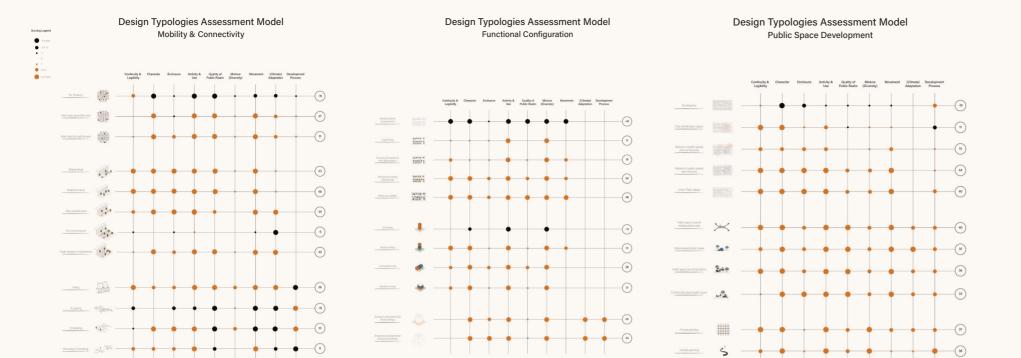


# 5-Step Methodology

Develop an assessment model that shows how the typologies contribute or not to the creation of a Just City



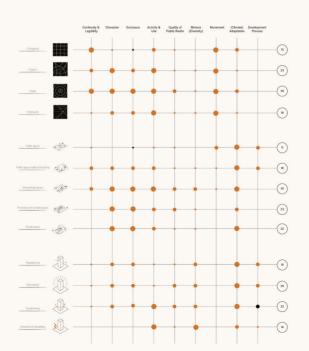
Figure 38: Assessment Model for design theme Mobility & Connectivity



# 5-Step Methodology

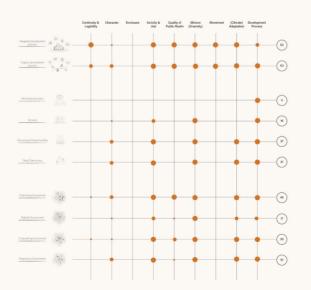
Develop an assessment model that shows how the typologies contribute or not to the creation of a Just City

Design Typologies Assessment Model Building Forms



Design Typologies Assessment Model

Development Process



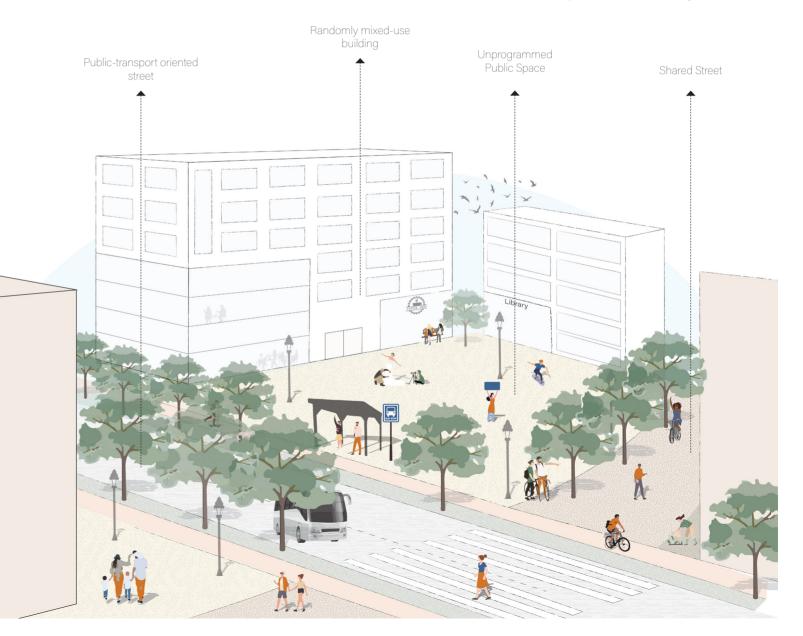
What are the key elements of a methodology that allows spatial planners and designers to grasp the concept of a Just City and to develop concrete planning and design strategies that contribute to the revival of the Just City Amsterdam?

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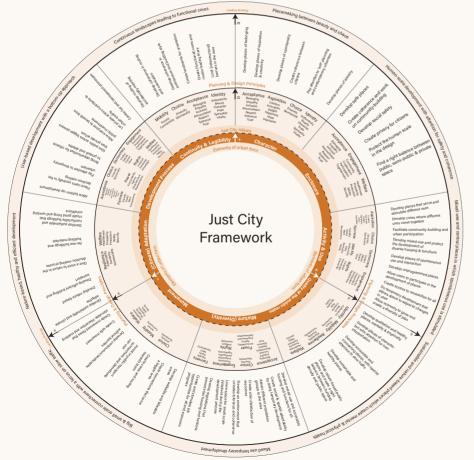
Figure 39: Scoring design impression

# 5-Step Methodology

Integrate the most suitable typologies into an optimized design that contributes to the development of a Just City

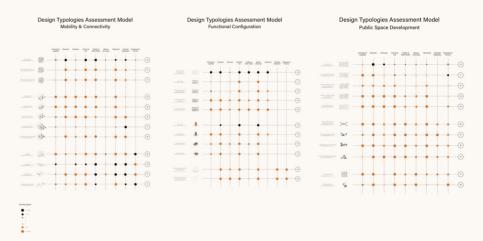


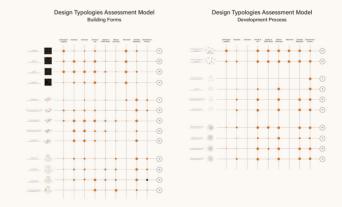
What are the key elements of a methodology that allows spatial planners and designers to **grasp the concept of a Just City** and to **develop** concrete **planning and design strategies** that contribute to the revival of the Just City Amsterdam?



# 5-step Methodology velop typologies for that design them Assess the typologies with the Just City Framework as suitable design solutions that of a Just City

### **Design Typologies Assessment Models**





# 5-Step Methodology in practice



Figure 42: Picture taken in Sloterdijk Station Area

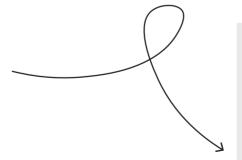
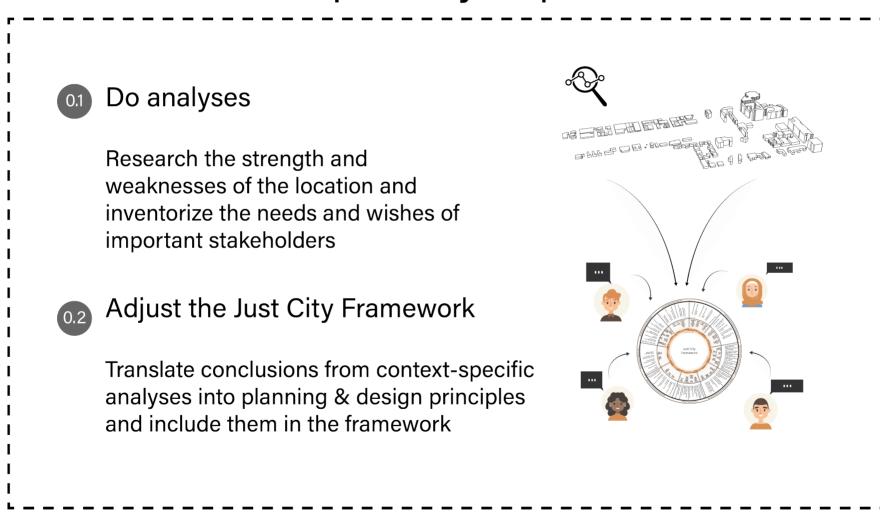


Figure 41: Location Sloterdijk Station Area

# Sloterdijk Station Area

- Just City Framework most suitable for existing urban areas
- Development area in Amsterdam
- Complex station development

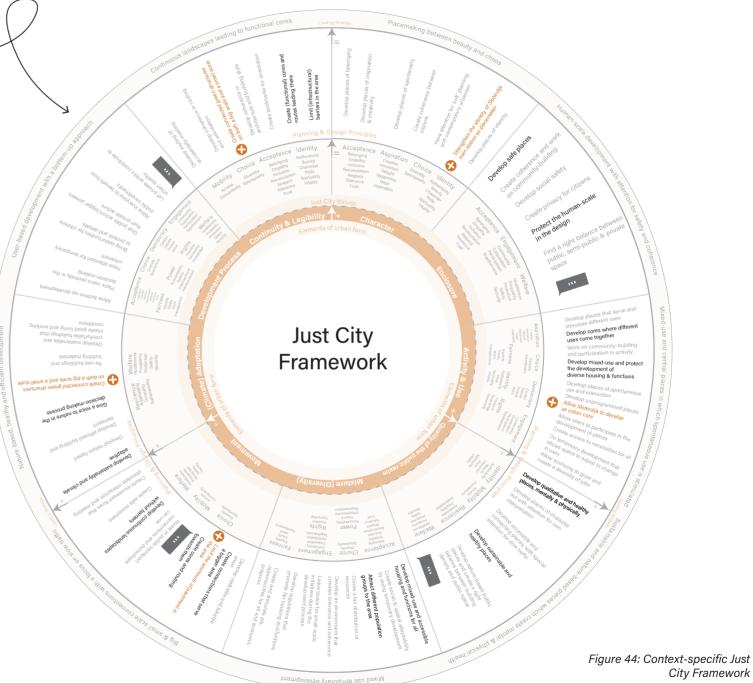
# Preparatory steps



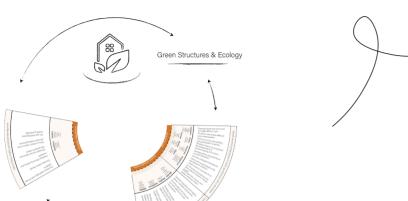
# Preparing the Just City Framework

# 5-Step Methodology in practice



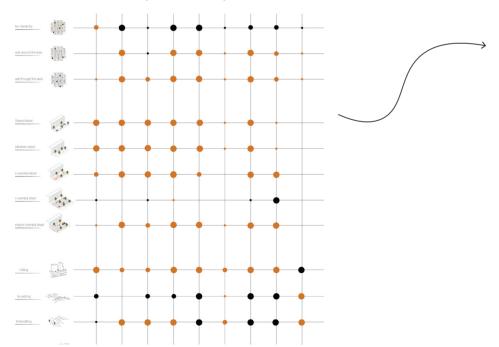


### 5-Step Methodology



# Design Typologies Assessment Model

Mobility & Connectivity



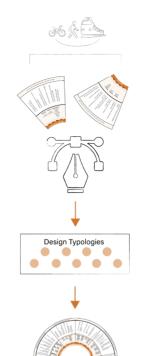
Pick a design theme that includes the development of 1, 2, or 3
Elements of Urban Form

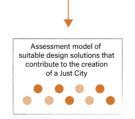
Develop typologies for that design theme

Assess the typologies with the Just City Framework as an assessment model

Develop an assessment model that illustrates the scorings of the typologies and shows the most suitable solutions for this design theme.

Integrate the highest-scoring
typologies into an optimized
design that contributes to the
development of a Just City







5-Step Methodology in practice

# Steps 1 to 4 in practice

- New design themes
- 4 scenarios for the use of the Design Typologies Assessment Model

Figure 45: Steps 1 to 4 in practice

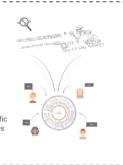
### Preparatory steps

01 Do analyses

Research the strength and weaknesses of the location and inventorize the needs and wishes of important stakeholders

0.2 Adjust the Just City Framework

Translate conclusions from context-specific analyses into planning & design principles and include them in the framework

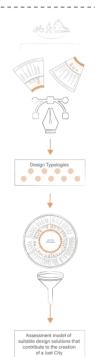


### 5-Step Methodology

- Pick a design theme that includes the development of 1, 2, or 3
   Elements of Urban Form
- Develop typologies for that design theme
- Assess the typologies with the Just City Framework as an assessment model

- Develop an assessment model that illustrates the scorings of the typologies and shows the most suitable solutions for this design theme.
- Integrate the highest-scoring typologies into an optimized design that contributes to the development of a Just City

Keep exploring opportunities in discussion with stakeholders Scorings as input for the discussion

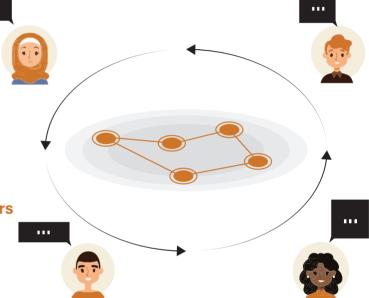


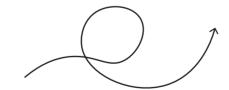
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Integrate the highest-scoring typologies into an optimized design that contributes to the development of a Just City

**Keep exploring opportunities in discussion with stakeholders Scorings as input for the discussion** 









- Interdependency between typologies
- Further research & development
- Scorings serve more as discussionstarter than as fixed outcome

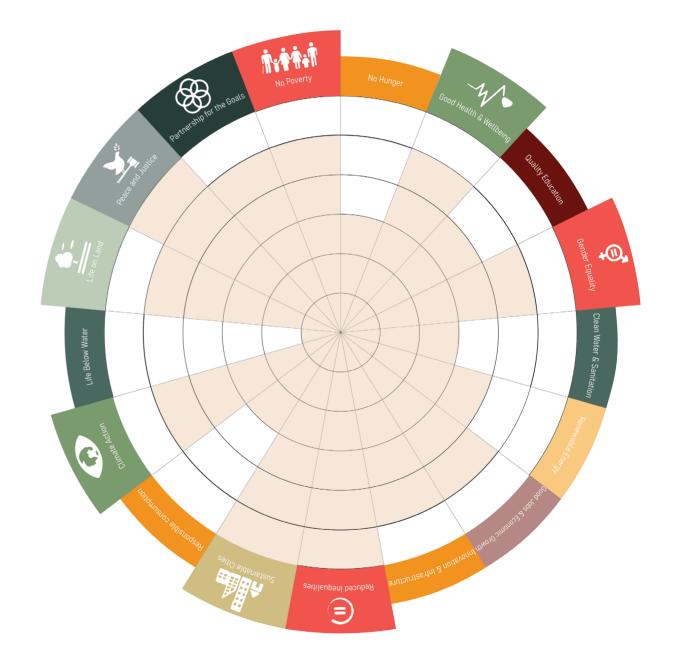




# Reflection

### Reflection on the results

- Scientific contribution
- Relation with earlier research
- Personal interpretation
- Opportunities to serve a wider scientific research field
- Societal relevance: Sustainable Development Goals



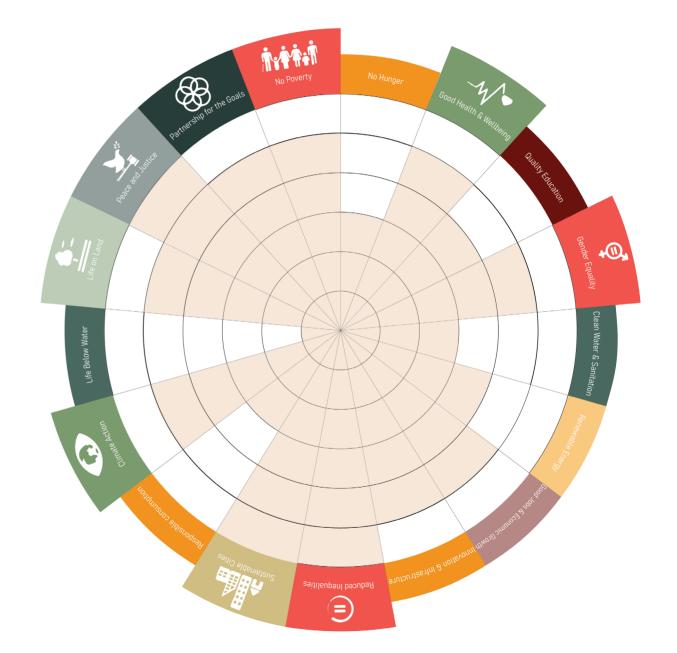
# Reflection

## Reflection on the results

- Scientific contribution
- Relation with earlier research
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- Societal relevance: Sustainable Development Goals

To what extent can a Just City be achieved?

Relation with socio-political discourse



### Reflection on the results

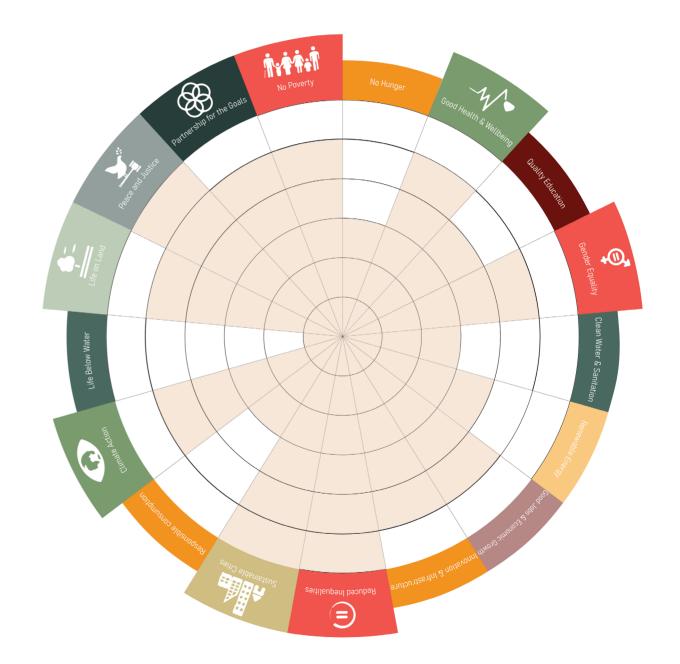
- Scientific contribution
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To what extent can a Just City be achieved?

Relation with socio-political discourse

## **Transferability**

- Just City Framework as assessment model
- Further development of the 5-Step Methodology
- Scope of the project



### Reflection on the results

- Scientific contribution
- Relation with earlier research
- Personal interpretation
- Opportunities to serve a wider scientific research field
- Societal relevance: Sustainable Development Goals

# To what extent can a Just City be achieved?

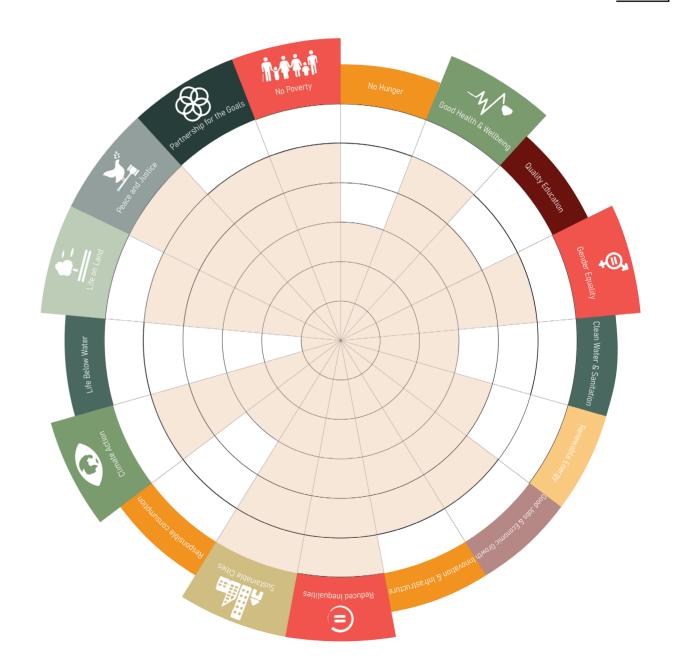
Relation with socio-political discourse

## **Transferability**

- Just City Framework as assessment model
- Further development of the 5-Step Methodology
- Scope of the project

### Further research:

- Incorporating different actors & expertises
- Experimenting in practice
- Step 5 of the Methodology
- Keep talking!





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